

ATTACHMENT E

IMPUTATION

July 8, 1993 Order in Docket 92-0210
September 29, 1993 Order in Docket 92-0210
January 12, 1994 Order in Docket 92-0210
83 Il. Adm. Code Part 792: Imputation

STATE OF ILLINOIS

ILLINOIS COMMERCE COMMISSION

Illinois Commerce Commission :
On Its Own Motion :
: 92-0210
Implementation of Section :
13-505.1 of the Public Utilities: :
Act regarding imputation of :
costs. :

ORDER

By the Commission:

On June 10, 1992, the Illinois Commerce Commission ("Commission") passed a resolution to initiate Docket No. 92-0210 "to develop rules for the implementation of the requirement in Section 13-505.1 of the Public Utilities Act for an imputation test of costs of certain competitive services offered by the subject telecommunications carriers."

Hearings were held in this docket on August 20, 1992, October 21, 1992, November 4, 1992, December 15, 1992, February 4, 1993, and May 3, 1993. At the May 3, 1993 hearing, appearances were entered on behalf of the Office of Policy and Planning of the Commission ("Staff"), Central Telephone Company of Illinois, ALLTEL Illinois, Illinois Consolidated Telephone Company, Illinois Bell Telephone Company ("BELL"), Illinois Cable Television Association, Illinois Independent Telephone Association, GTE North Incorporated, MCI Telecommunications Corporation ("MCI"), LDDS Communications, Inc., Independent Coin Pay Phone Association and AT&T Communications of Illinois, Inc. During the May 3, 1993 hearing, Ms. Peggy Rettle of Staff presented testimony and ICC Exhibit No. 1.00 which consists of the prepared testimony of the witness and proposed 83 Ill. Adm. Code 792. Mr. J. Thomas O'Brien sponsored Illinois Bell Exhibit 1.0 which consists of his prepared testimony. Mr. Charles B. Goldfarb sponsored MCI Exhibit 1 which consists of his prepared reply testimony. At the conclusion of the hearing, the record was marked "Heard and Taken."

A Hearing Examiner's Proposed order was served on the parties on May 26, 1993. No briefs on exceptions or replies were received.

Only one issue was raised during the hearings in this docket. The testimony of Mr. O'Brien first states Bell's support of the proposed rule. It then comments on the following portion of the testimony of Staff:

Q. For what kinds of services must an imputation test be filed?

- A. Section 13-505.1 states that "the . . . carrier shall satisfy an imputation test for each of its own competitive services, switched interexchange services, or interexchange private line services that utilize the same or functionally equivalent non-competitive services or non-competitive service elements" that the carrier provides to its competitors of subject services. This rule uses the definition of a "telecommunications service" in Section 13-203 of the Public Utilities Act, to define what services are subject to this rule. Each individually tariffed service that is subject to this rules [sic] is required to pass the imputation test independently. Neither Staff's proposed rule nor my testimony identifies specific services that would be subject to imputation. [ICC Ex. No. 1.00, pp. 6-7] [Emphasis added.]

Bell Exhibit No. 1.0 takes exception to this statement noting that it goes beyond the language in the rule and, if taken as part of the rule, circumvents the broad language written into the rule and opens for discussion the definition of particular services which would be subject to this rule. In addition, Bell notes that the assertion, that each individually tariffed service subject to imputation has to pass an imputation test, begs the question of what a service is.

MCI Exhibit No. 1 opposes Bell's position and supports Staff's proposed interpretation of the rule.

The Commission notes that the language in ICC Exhibit No. 1.00 complained of by Illinois Bell is not language found in the rule. The Commission further notes that Bell provided no alternate language for the rule and, in fact, seems to have no quarrel with the language of the rule whatsoever. Illinois Bell, in fact, in the opening portions of Illinois Bell Exhibit 1.0 continues to express its support for the adoption of the rule as promulgated, noting that the rule was developed through a series of workshops and informal discussions and, as written, expresses the consensus of the parties attending those meetings and workshops. The Commission finds that the resolution of this issue is beyond the scope of this docket and expresses no opinion on it at this time.

The Commission has reviewed Part 792 Imputation and finds that it adequately addresses the directives contained in Section 13-505.1 of the Public Utilities Act, is within the authority granted to the Commission by that Act and should be promulgated for adoption in the Illinois Administrative Code.

The Commission, having considered the entire record and being fully advised of the premises, is of the opinion and finds that:

- (1) on June 10, 1992, the Commission passed a resolution to initiate Docket No. 92-0210 to develop rules for the implementation of the requirement in Section 13-505.1 of the Public Utilities Act for an imputation test of costs of certain competitive services offered by subject telecommunications carriers;
- (2) the Commission has jurisdiction over the parties hereto and of the subject matter of this proceeding;
- (3) the findings of fact and conclusions reached in the prefatory portion of this order are supported by the evidence and the record and are hereby adopted as findings of fact by the Commission;
- (4) the rule proposed as 83 Ill. Adm. Code 792, as set forth in attached Appendix A, should be submitted to the Secretary of State for publication in the Illinois Register, thereby initiating the first notice period under Section 5-40 of the Illinois Administrative Procedure Act.

IT IS THEREFORE ORDERED that 83 Ill. Adm. Code 792 shall be submitted to the Secretary of State for publication in the Illinois Register, thereby initiating the first notice period required by Section 5-40 of the Illinois Administrative Procedure Act.

IT IS FURTHER ORDERED that subject to the provisions of Section 10-113 of the Public Utilities Act and 83 Ill. Adm. Code 200.880, this order is not final; it is not subject to the Administrative Review Law.

By order of the Commission this 8th day of July, 1993.

(SIGNED) ELLEN C. CRAIG

Chairman

(S E A L)

TITLE 83: PUBLIC UTILITIES
CHAPTER I: ILLINOIS COMMERCE COMMISSION
SUBCHAPTER f: TELEPHONE UTILITIES

PART 792
IMPUTATION

Section

- 792.10 Carriers Subject to Imputation Rules
- 792.20 Services Subject to Imputation
- 792.30 When an Imputation Test Must Be Filed
- 792.40 Minimum Filing Requirements for an Imputation Test
- 792.50 Proprietary Treatment

AUTHORITY: Implementing Section 13-505.1 and authorized by Section 10-101 of the Public Utilities Act (Ill. Rev. Stat. 1991, ch. 111 2/3, pars. 13-505.1 and 10-101, as amended by P.A. 87-856, effective May 14, 1992)[220 ILCS 5/13-505.1 and 10-101].

SOURCE: Adopted at Ill. Reg. , effective .

Section 792.10 Carriers Subject to Imputation Rules

This Part applies to any telecommunications carrier ("carrier") providing both competitive and noncompetitive telecommunications services, as specified in Section 13-505.1 of the Public Utilities Act ("Act") (Ill. Rev. Stat. 1991, ch. 111 2/3, par. 13-505.1, as amended by P.A. 87-856, effective May 14, 1992)[220 ILCS 5/13-505.1], except those carriers that are specifically exempted in Section 13-504(b) of the Act.

Section 792.20 Services Subject to Imputation

A telecommunications service ("service"), as defined in Section 13-203 of the Act, is subject to imputation if it meets the description of subject services in Section 13-505.1 of the Act.

Section 792.30 When an Imputation Test Must Be Filed

- a) Initial tests. A subject carrier shall file with the Illinois Commerce Commission ("Commission") a list of all services, specifying those services that are subject to the requirements of Section 13-505.1 of the Act and filing an imputation test for each such subject service. Initial imputation tests, unless previously filed in another proceeding, must be filed with the Commission within 90 days after the effective date of this Part. After notice and hearing, the Commission shall issue an order determining whether the initial imputation test for

each subject service and the result of such test satisfy the requirements of Section 13-505.1 of the Act. The Commission shall make its determination and issue its final order within 120 days or, if previously filed in another proceeding, as part of the order in that proceeding. The 120 day requirement, if applicable, may be extended by written agreement of all parties to the proceeding.

- b) Subsequent tests. After the filing of the initial imputation test, an imputation test must be filed whenever a new service is subject to Section 13-505.1 of the Act or an existing service becomes subject to Section 13-505.1 of the Act. Such test shall be revised or updated under the following circumstances:
 - 1) When any tariff is filed reclassifying a noncompetitive service as a competitive service that is subject to imputation;
 - 2) When any tariff is filed that reduces rates for a service that is subject to imputation under Section 13-505.1 of the Act; and
 - 3) When any tariff is filed that increases rates for a noncompetitive service or a noncompetitive service element, or its functional equivalent, which is utilized in providing a service subject to imputation.
- c) When the list of services subject to imputation changes, such revisions shall be filed with the Director of the Telecommunications Department in the Public Utilities Division of the Commission.

Section 792.40 Minimum Filing Requirements for an Imputation Test

- a) Any imputation test filed with the Commission shall include the following:
 - 1) For each service subject to imputation, a list of noncompetitive services or noncompetitive service elements, or their functional equivalent, that are utilized to provide the service;
 - 2) For each service subject to imputation, an illustration or description of the service, identifying the noncompetitive services and noncompetitive

service elements, or their functional equivalent, that are utilized to provide the service;

- 3) For each service subject to imputation, a description of the underlying methods, assumptions, mathematical formulas, and level of disaggregation of data that will be used in performing the imputation test. The underlying methods, assumptions, mathematical formulas, and level of disaggregation of data used in an imputation test shall be consistent with Section 13-505.1 of the Act, where the imputed costs of a service are defined as the sum of the following:
 - A) *Specifically tariffed premium rates for the noncompetitive services or noncompetitive service elements, or their functional equivalent, that are utilized to provide the service;*
 - B) *The long-run service incremental costs of facilities and functionalities that are utilized but not specifically tariffed; and*
 - C) *Any other identifiable, long-run service incremental costs associated with the provision of the service (Section 13-505.1 of the Act); and*
 - 4) The results of the imputation test.
- b) Any imputation test filed in compliance with subsection (a)(3) above shall comply with the requirements for long-run service incremental cost studies in 83 Ill. Adm. Code 791.

Section 792.50 Proprietary Treatment

Any numerical data and results contained in the imputation test and any subsequent revisions shall be accorded proprietary treatment under the Commission's Rules of Practice (83 Ill. Adm. Code 200).

STATE OF ILLINOIS

ILLINOIS COMMERCE COMMISSION

Illinois Commerce Commission :
On Its Own Motion :
: 92-0210
Implementation of Section :
13-505.1 of the Public Utilities: Act regarding imputation of :
costs. :

ORDER

By the Commission:

On July 8, 1993, the Illinois Commerce Commission ("Commission") entered an order authorizing the submission to the Secretary of State of the first notice of the proposed adoption of 83 Ill. Adm. Code 792, "Imputation." The proposed rules will implement the requirement in Section 13-505.1 of the Public Utilities Act for an imputation test of costs of certain competitive services offered by the subject telecommunications carriers. The procedural history and the evidentiary record are detailed in the Order of July 8, 1993.

The proposed rules were published in the *Illinois Register* on July 30, 1993, initiating the first notice period pursuant to Section 5-40(b) of the Illinois Administrative Procedure Act. There have been no comments filed during the first notice period. There have been no further hearings held. There have been no changes made in the proposed rules. With the end of the statutorily-mandated first notice period, the Commission can now submit the second notice of the proposed amendment to the Joint Committee on Administrative Rules.

The Commission, having considered the entire record and being fully advised in the premises, is of the opinion and finds that:

- (1) the Commission has jurisdiction over the parties hereto and the subject matter herein;
- (2) the recitals of fact set forth in the prefatory portion of this Order are supported by the record and are hereby adopted as findings of fact;
- (3) the proposed rules at 83 Ill. Adm. Code 792, as reflected in the attached Appendix, should be submitted to the Joint Committee on Administrative Rules to begin the second notice period.

IT IS THEREFORE ORDERED by the Illinois Commerce Commission that the proposed rules at 83 Ill. Adm. Code 792, as reflected in the attached Appendix, be submitted to the Joint Committee on Administrative Rules, pursuant to Section 5-40(c) of the Illinois Administrative Procedure Act.

IT IS FURTHER ORDERED that, subject to Section 10-113 of the Public Utilities Act and 83 Ill. Adm. Code 200.880, this Order is not final and is not subject to the Administrative Review Law.

By order of the Commission this 29th day of September, 1993.

(SIGNED) ELLEN C. CRAIG

Chairman

(S E A L)

TITLE 83: PUBLIC UTILITIES
CHAPTER I: ILLINOIS COMMERCE COMMISSION
SUBCHAPTER f: TELEPHONE UTILITIES

PART 792
IMPUTATION

Section

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- 792.20 Services Subject to Imputation
- 792.30 When an Imputation Test Must Be Filed
- 792.40 Minimum Filing Requirements for an Imputation Test
- 792.50 Proprietary Treatment

AUTHORITY: Implementing Section 13-505.1 and authorized by Section 10-101 of the Public Utilities Act (Ill. Rev. Stat. 1991, ch. 111 2/3, pars. 13-505.1 and 10-101, as amended by P.A. 87-856, effective May 14, 1992)[220 ILCS 5/13-505.1 and 10-101].

SOURCE: Adopted at Ill. Reg. , effective .

Section 792.10 Carriers Subject to Imputation Rules

This Part applies to any telecommunications carrier ("carrier") providing both competitive and noncompetitive telecommunications services, as specified in Section 13-505.1 of the Public Utilities Act ("Act") (Ill. Rev. Stat. 1991, ch. 111 2/3, par. 13-505.1, as amended by P.A. 87-856, effective May 14, 1992)[220 ILCS 5/13-505.1], except those carriers that are specifically exempted in Section 13-504(b) of the Act.

Section 792.20 Services Subject to Imputation

A telecommunications service ("service"), as defined in Section 13-203 of the Act, is subject to imputation if it meets the description of subject services in Section 13-505.1 of the Act.

Section 792.30 When an Imputation Test Must Be Filed

- a) Initial tests. A subject carrier shall file with the Illinois Commerce Commission ("Commission") a list of all services, specifying those services that are subject to the requirements of Section 13-505.1 of the Act and filing an imputation test for each such subject service. Initial imputation tests, unless previously filed in another proceeding, must be filed with the Commission within 90 days after the effective date of this Part. After notice and hearing, the Commission shall issue an order determining whether the initial imputation test for

each subject service and the result of such test satisfy the requirements of Section 13-505.1 of the Act. The Commission shall make its determination and issue its final order within 120 days or, if previously filed in another proceeding, as part of the order in that proceeding. The 120 day requirement, if applicable, may be extended by written agreement of all parties to the proceeding.

- b) Subsequent tests. After the filing of the initial imputation test, an imputation test must be filed whenever a new service is subject to Section 13-505.1 of the Act or an existing service becomes subject to Section 13-505.1 of the Act. Such test shall be revised or updated under the following circumstances:
 - 1) When any tariff is filed reclassifying a noncompetitive service as a competitive service that is subject to imputation;
 - 2) When any tariff is filed that reduces rates for a service that is subject to imputation under Section 13-505.1 of the Act; and
 - 3) When any tariff is filed that increases rates for a noncompetitive service or a noncompetitive service element, or its functional equivalent, which is utilized in providing a service subject to imputation.
- c) When the list of services subject to imputation changes, such revisions shall be filed with the Director of the Telecommunications Department in the Public Utilities Division of the Commission.

Section 792.40 Minimum Filing Requirements for an Imputation Test

- a) Any imputation test filed with the Commission shall include the following:
 - 1) For each service subject to imputation, a list of noncompetitive services or noncompetitive service elements, or their functional equivalent, that are utilized to provide the service;
 - 2) For each service subject to imputation, an illustration or description of the service, identifying the noncompetitive services and noncompetitive

service elements, or their functional equivalent, that are utilized to provide the service;

- 3) For each service subject to imputation, a description of the underlying methods, assumptions, mathematical formulas, and level of disaggregation of data that will be used in performing the imputation test. The underlying methods, assumptions, mathematical formulas, and level of disaggregation of data used in an imputation test shall be consistent with Section 13-505.1 of the Act, where the imputed costs of a service are defined as the sum of the following:
 - A) *Specifically tariffed premium rates for the noncompetitive services or noncompetitive service elements, or their functional equivalent, that are utilized to provide the service;*
 - B) *The long-run service incremental costs of facilities and functionalities that are utilized but not specifically tariffed; and*
 - C) *Any other identifiable, long-run service incremental costs associated with the provision of the service (Section 13-505.1 of the Act); and*
 - 4) The results of the imputation test.
- b) Any imputation test filed in compliance with subsection (a)(3) above shall comply with the requirements for long-run service incremental cost studies in 83 Ill. Adm. Code 791.

Section 792.50 Proprietary Treatment

Any numerical data and results contained in the imputation test and any subsequent revisions shall be accorded proprietary treatment under the Commission's Rules of Practice (83 Ill. Adm. Code 200).

STATE OF ILLINOIS
ILLINOIS COMMERCE COMMISSION

Illinois Commerce Commission :
On Its Own Motion :
: 92-0210
Implementation of Section :
13-505.1 of the Public Utilities:
Act regarding imputation of :
costs. :

ORDER

By the Commission:

On September 29, 1993, the Illinois Commerce Commission ("Commission") entered an order authorizing the submission to the Joint Committee on Administrative Rules ("Joint Committee") of the second notice of the proposed adoption of 83 Ill. Adm. Code 792, "Imputation." The proposed rules will implement the requirement of Section 13-505.1 of the Public Utilities Act for an imputation test of costs of certain competitive services offered by the subject telecommunications carriers.

The proposed rules, as reflected in the order of September 29, 1993, were submitted to the Joint Committee and were considered at its meeting of November 16, 1993. The Joint Committee issued its certification of no objection at that time, conditioned on supplying a specific effective date in Section 792.30(a), ending the second notice period. The Commission can now adopt these rules.

The Commission, having considered the entire record and being fully advised in the premises, is of the opinion and finds that:

- (1) the Commission has jurisdiction over the parties hereto and the subject matter herein;
- (2) the recitals of fact set forth in the prefatory portion of this order are supported by the record and are hereby adopted as findings of fact;
- (3) the proposed rules at 83 Ill. Adm. Code 792, as reflected in the attached Appendix, should be adopted with an effective date of February 1, 1994.
- (4) the Notice of Adopted Rules should be submitted to the Secretary of State, pursuant to Section 5-65 of the Illinois Administrative Procedure Act.

IT IS THEREFORE ORDERED by the Illinois Commerce Commission that the proposed rules at 83 Ill. Adm. Code 792, as reflected in

the attached Appendix, are adopted with an effective date of February 1, 1994.

IT IS FURTHER ORDERED that the Notice of Adopted Rules be submitted to the Secretary of State pursuant to Section 5-65 of the Illinois Administrative Procedure Act.

IT IS FURTHER ORDERED that, subject to the provisions of Section 10-113 of the Public Utilities Act and 83 Ill. Adm. Code 200.880, this Order is final; it is not subject to the Administrative Review Law.

By order of the Commission this 12th day of January, 1994.

(SIGNED) ELLEN C. CRAIG
Chairman

(S E A L)

TITLE 83: PUBLIC UTILITIES
CHAPTER I: ILLINOIS COMMERCE COMMISSION
SUBCHAPTER f: TELEPHONE UTILITIES

PART 792
IMPUTATION

Section

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AUTHORITY: Implementing Section 13-505.1 and authorized by Section 10-101 of the Public Utilities Act (Ill. Rev. Stat. 1991, ch. 111 2/3, pars. 13-505.1 and 10-101, as amended by P.A. 87-856, effective May 14, 1992)[220 ILCS 5/13-505.1 and 10-101].

SOURCE: Adopted at Ill. Reg. , effective February 1, 1993.

Section 792.10 Carriers Subject to Imputation Rules

This Part applies to any telecommunications carrier ("carrier") providing both competitive and noncompetitive telecommunications services, as specified in Section 13-505.1 of the Public Utilities Act ("Act") (Ill. Rev. Stat. 1991, ch. 111 2/3, par. 13-505.1, as amended by P.A. 87-856, effective May 14, 1992)[220 ILCS 5/13-505.1], except those carriers that are specifically exempted in Section 13-504(b) of the Act.

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Section 792.30 When an Imputation Test Must Be Filed

- a) Initial tests. A subject carrier shall file with the Illinois Commerce Commission ("Commission") a list of all services, specifying those services that are subject to the requirements of Section 13-505.1 of the Act and filing an imputation test for each such subject service. Initial imputation tests, unless previously filed in another proceeding, must be filed with the Commission within 90 days after ~~the effective date of this Part~~ February 1, 1994. After notice and hearing, the Commis-

sion shall issue an order determining whether the initial imputation test for each subject service and the result of such test satisfy the requirements of Section 13-505.1 of the Act. The Commission shall make its determination and issue its final order within 120 days or, if previously filed in another proceeding, as part of the order in that proceeding. The 120 day requirement, if applicable, may be extended by written agreement of all parties to the proceeding.

- b) Subsequent tests. After the filing of the initial imputation test, an imputation test must be filed whenever a new service is subject to Section 13-505.1 of the Act or an existing service becomes subject to Section 13-505.1 of the Act. Such test shall be revised or updated under the following circumstances:
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**STATE OF ILLINOIS
ILLINOIS COMMERCE COMMISSION**

**83 ILLINOIS ADMINISTRATIVE CODE
PART 792
IMPUTATION**

TITLE 83: PUBLIC UTILITIES
CHAPTER I: ILLINOIS COMMERCE COMMISSION
SUBCHAPTER f: TELEPHONE UTILITIESPART 792
IMPUTATION

Section

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AUTHORITY: Implementing Section 13-505.1 and authorized by Section 10-101 of the Public Utilities Act (Ill. Rev. Stat. 1991, ch. 111 2/3, pars. 13-505.1 and 10-101, as amended by P.A. 87-856, effective May 14, 1992)[220 ILCS 5/13-505.1 and 10-101].

SOURCE: Adopted at 18 Ill. Reg. 1919, effective February 1, 1994.

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Section 792.10 Carriers Subject to Imputation Rules

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 - 2) When any tariff is filed that reduces rates for a service that is subject to imputation under Section 13-505.1 of the Act; and
 - 3) When any tariff is filed that increases rates for a noncompetitive service or a noncompetitive service element, or its functional equivalent, which is utilized in providing a service subject to imputation.
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- a) Any imputation test filed with the Commission shall include the following:
 - 1), For each service subject to imputation, a list of noncompetitive services or noncompetitive service elements, or their functional equivalent, that are utilized to provide the service;
 - 2) For each service subject to imputation, an illustration or description of the service, identifying the noncompetitive services and noncompetitive service elements, or their functional equivalent, that are utilized to provide the service;
 - 3) For each service subject to imputation, a description of the underlying methods, assumptions, mathematical formulas, and level of disaggregation of data that will be used in performing the imputation test. The underlying methods, assumptions, mathematical formulas, and level of disaggregation of data used in an imputation test shall be consistent with Section 13-505.1 of the Act, where the imputed costs of a service are defined as the sum of the following:
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 - B) *The long-run service incremental costs of facilities and functionalities that are utilized but not specifically tariffed; and*
 - C) *Any other identifiable, long-run service incremental costs associated with the provision of the service (Section 13-505.1 of the Act); and*
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Section 792.50 Proprietary Treatment

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ATTACHMENT F

STATE OF ILLINOIS

ILLINOIS COMMERCE COMMISSION

| | | |
|------------------------------------|---|---------|
| Illinois Bell Telephone Company | : | |
| | : | |
| Proposed establishment of separate | : | 95-0201 |
| rate elements for single line | : | |
| versus multiline business access | : | |
| line customers | : | |
| | : | |
| Illinois Bell Telephone Company | : | |
| | : | |
| Proposed establishment of separate | : | 95-0202 |
| rate elements for Directory | : | (cons.) |
| Assistance Service to business | : | |
| and residence customers. | : | |

ORDER

By the Commission:

On March 30, 1995, Illinois Bell Telephone (hereafter "Ameritech Illinois" or the "Company"), by Advice No. 5126, filed noncompetitive tariff revisions to establish separate rate elements for single line versus multiline business network access line service in Access Areas A, B and C respectively. By Advice No. 5128, the Company, on the same date, filed noncompetitive tariff revisions to establish separate rate elements applicable to Business and Residence customers for Directory Assistance service. The Commission suspended both rate restructure tariff filings on May 3, 1995, to and including August 27, 1995. On August 16, 1995, the Commission resuspended both tariffs to and including February 27, 1996.

Petitions to Intervene were filed in both dockets by AT&T Communications of Illinois, Inc. ("AT&T"); the Citizens Utility Board ("CUB"); MCI Telecommunications Corporation ("MCI") and the People of the State of Illinois ("AG"). Central Telephone Company of Illinois ("Centel") filed a Petition to Intervene in Docket 95-0201, and Illinois Consolidated Telephone Company ("ICTC") filed a Petition to Intervene in Docket 95-0202.

Pursuant to notice as required by the law and the rules and regulations of the Commission, a status hearing was held before a duly authorized Hearing Examiner of the Commission in Chicago, Illinois on June 2, 1995. All the Petitions to Intervene were granted, and the dockets were consolidated for hearing and decision.